



Fourth Six-months Component 3 Status Report

17 May 2016 – 16 November 2016

**Report submitted by the
Ministry of Family, Labour and Social Policy
(MRPiPS) - Poland,
Component 3 Coordinator**

DRAFT



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Social Protection Reform Project
中国-欧盟社会保护改革项目

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Relevant Acronyms

| Acronym | Description |
|---------|---|
| ACFTU | All-China Federation of Trade Unions |
| ACWF | All-China Women's Federation |
| ADECRI | Agence pour le Développement et la Coordination des Relations Internationales (Agency for the |
| CEC | China Entreprise Confederation |
| CASS | China Academy of Social Science |
| CIRC | Chinese Insurance Regulatory Commission |
| EN3S | Ecole Nationale Supérieure de Sécurité Sociale (National School of Advanced Social Security |
| ESF | European Social Fund |
| EU | European Union |
| EU MS | European Member State |
| EUD | European Union Delegation |
| IAC | Insurance Association of China |
| IASIA | International Association of Schools and Administration Institutes |
| IBRD | International Bank of Reconstruction and Development |
| ICT | Information and Communication Technology |
| ILO | International Labour Organization |
| IMC | Internal Management Committee |
| ISSA | International Social Security Association |
| LAC | Latin America & the Caribbean |
| M&E | Monitoring and Evaluation |
| MIS | Management Information System |
| MoA | Ministry of Agriculture |
| MoCA | Ministry of Civil Affairs |
| MoF | Ministry of Finance |
| MOFCO | Ministry of Commerce |
| NHFPC | National Health and Family Planning Commission; |
| MoHRSS | Ministry of Human Resources and Social Security |
| NDRC | National Development and Reform Commission |
| NGO | Non-Governmental Organization |
| OECD | Organization for Economic Co-operation and Development |
| OHS | Occupational Health & Safety |
| OPHRD | Operational Programme Human Resources Development |
| PAC | Project Advisory Committee |
| SAFEA | State Administration of Foreign Experts Affairs |
| SAI | Shanghai Administration Institute |
| SAWS | State Administration for Work Safety |
| SOCIEUX | Social Protection European Union Expertise in development cooperation |
| UNDP | United Nations Development Programme |

Introduction

The fourth Component 3 Status Report presents activities of the Component 3 in the six months from 17 May 2016 to 16 November 2016.

Activities within Component 3 during the fourth period of implementation included mainly continuation of analyses of three topics agreed in Work plan for 2016 for Component 3, organisation of events for exchanging the opinions and best practices, as well as finalising the documents and reports foreseen for 2016.

The topics analysed in the reviewed period have been as following:

- 3.1.2. Governance framework for Social Assistance administration and management process;
- 3.1.3. Processes and activities of policy transmission and implementation carried out at central and local level of Social Assistance;
- 3.1.4. Monitoring and evaluation of Social Assistance schemes.

The main priority was to complete the first result of the Project (*R9 - The capacity of the MoCA for promulgating and enforcing the Social Assistance Law and the regulations on rural and urban minimum standards of living are strengthened; the skills of local officials in policy transmission and implementation are upgraded*).

In the reviewed period C3 has been focusing on the extended exchange of EU practices and recommendations on the occasion of the 3rd panel discussion.

The 3rd panel discussion was hosted by MoCA on September 2nd, 2016. The main issues presented and discussed were dedicated to the three research topics and first outputs on governance, policy transmission, monitoring and evaluation in the social assistance in China.

On June 13th - 21st, 2016 a study visit to Romania, Czech Republic and Poland took place. Its main theme was the social assistance: legal framework, minimum standards of living and services for specific vulnerable groups.

In the reviewed period six local study visits of Chinese short-term experts and C3 team have been organized.

The visibility of the Project has been improved thanks to better functioning of the project website and keeping a special column on MoCA's official website dedicated to C3. In addition Component 3 has published two bilingual newsletters during the period under review.



The period under review was therefore also characterized by the continued excellent collaboration between MoCA, the C3 based project team and Polish Ministry of Family, Labour and Social Policy.

Monika Szostak

Ministry of Family, Labour and Social Policy

Poland

draft

1.1 Background information on the Component activities and results

This report describes implementation of activities under the Component 3 – support MoCA on Improving of legal framework and policy for social assistance - of the EU-China Social Protection Reform Project. It covers the period 17 May 2016 to 16 November 2016.

1.1.1 Results pursued

Within Component 3 of the project there are 3 of 11 identified results - results R9 to R11 inclusive, namely:

- Promulgating and enforcing the Social Assistance Law and the regulations on rural and urban minimum standards of living;
- Developing of legal framework on unified standards for defining social assistance benefits, target groups, low income families; and,
- Improving care for poor rural people and disabled people as well public information and transparency on social assistance policy.

MoCA is the main stakeholder and beneficiary for Component 3 activities.

Topics being explored in 2016 contribute mainly to the R9 – topics 3.1.2; 3.1.3; 3.1.4. (*R9 - The capacity of the MoCA for promulgating and enforcing the Social Assistance Law and the regulations on rural and urban minimum standards of living are strengthened; the skills of local officials in policy transmission and implementation are upgraded*).

For 2017 there are foreseen another 3 topics to complete Result 10 of the Project.

1.1.2 Analysed topics

The PAC meeting held on 6 April 2016 agreed on the topics to be considered within Component 3 activities. See Annex X. Some adjustment has been made to take into account the priorities of MoCA since the elaboration of the Grant application form.

In 2016 under Component 3 three topics have been elaborated. See table 1. Component 3 was performing research activities related mainly to the topics 3.1.2; 3.1.3; and 3.1.4. All topics are a subject of an evaluation in a view of continued relevance, and to the constant monitoring of the evolving socio-economic situation, as well as Government priorities in terms of social assistance system.

Table 1 – Topics in 2016, Component 3

| ID | DESCRIPTION | R. | DATE STARTS |
|---|--|----|-------------|
| Component 3 - Improving of legal framework and policy for social assistance | | | |
| 3.1.2 | Governance framework for Social Assistance administration and management process | 9 | March 2016 |
| 3.1.3 | Processes and activities of policy transmission and implementation carried out at central and local level of Social Assistance | 9 | March 2016 |
| 3.1.4 | Monitoring and evaluation of Social Assistance schemes | 9 | March 2016 |

For the period under review identification and situation analysis for topics 3.1.2, 3.1.3, 3.1.4 have been finalized by the three Chinese experts as indicated in the Table 2.

Table 2 –Situational analysis in 2015, Component 3

| R | No | Topic | Incumbent | Output | Observation |
|---|-------|--|------------|--------------|-------------------------------------|
| 9 | 3.1.2 | Governance framework for Social Assistance administration and management process | Zuo Ting | EN&CN report | Assessment report submitted to MoCA |
| 9 | 3.1.3 | Processes and activities of policy transmission and implementation carried out at central and local level of Social Assistance | Guo Yu | EN&CN report | Assessment report submitted to MoC |
| 9 | 3.1.4 | Monitoring and evaluation of Social Assistance schemes | Gang Shuge | EN&CN report | Assessment report submitted to MoC |

As agreed for the topics 3.1.2, 3.1.3, 3.1.4 being analysed local study visits for the C3 Team (including CN short-term experts) have been organised in June and August 2016. This exercise was a significant support for the situational analysis process executed by the Chinese short-term experts.

All reports are shared via a Project Dropbox and will be published in a C3 2016 volume and shared with a broader audience via the Project website.

1.1.3 Best practices

Component 3 identification of the most relevant best practices (related to topics 3.2.1 and 3.3.1) from the EU for China was provided in strong cooperation and consultation with MoCA.

For the 3rd C3 panel discussion on the topics 3.1.2, 3.1.3, 3.1.4 Component 3 was able to select and ensure mission for three EU experts Ms. Laramioara Corches; Mr. Davor Dominkus and Mr. Mel Cousins. All experts contributed actively to the panel discussion hosted by MoCA on Sep 2nd, 2016 and provided solid base of the knowledge on the best practices report for each of the topic.

Those are available at Project Dropbox and will be published in a C3 2016 volume (bilingual version pending) and shared with a broader audience via the Project website.

Table 3 – Best practices reports in 2016 (within the time frame of this review), Component 3

| TOPIC | TITLE | INCUBENTS | OUTPUT | OBSERVATIONS |
|-------|--|---------------------|--------------------------------------|---|
| 3.1.2 | Governance framework for Social Assistance administration and management process | Davor Dominkus | 1 report EN version CN - pending | Best practice report report submitted to MoCA |
| 3.1.3 | Processes and activities of policy transmission and implementation carried out at central and local level of Social Assistance | Lacramioara Corches | 1 report EN versions CN - pending | Best practice report report submitted to MoCA |
| 3.1.4 | Monitoring and evaluation of Social Assistance schemes | Mel Cousins | 1 report EN version CN - pending | Best practice report report submitted to MoCA |

Additionally, experts' advice has been asked by MoCA on complementary contributions – following 3rd C3 Panel Discussion meeting. An *Ad-hoc seminar meeting on the social assistance arrangements in the view of the IT support used* at the Center of Monitoring and Verification for Low Income Families, Ministry of Civil Affairs, P.R.China was organised within the capabilities of Component 3. All three EU experts have shared their countries' experiences in terms of social assistance data base for the purpose of means testing and avoiding fraud of public funds.

Currently both types of the reports (Chinese and EU experts') have been submitted to MoCA and are under a process of sharing further comments.

In December next wave of EU expertise sharing will be organised and support the 2nd C3 Workshop hosted by MoCA. Based on the briefing of Chinese social assistance in the field of 2016 topics as well

discussion and exchanges Chinese experts provided policy recommendations (for the purpose of reform proposals) for the three topics 3.1.2; 3.1.3 and 3.1.4.

The implementation of the project proved that in order to increase the relevance and to improve the focus of exposure to European best practices under each of the related topics, the selection of European best practices should respond to the needs identified by the Chinese counterparts.

1.1.4 Stakeholders

The main Chinese stakeholder for Component 3 of the Project is the Ministry of Civil Affairs (MoCA). Department of Social Assistance in MoCA is the lead technical unit for Component 3.

Annex XI to this report lists national stakeholders – target audience and beneficiaries – for C3 activities, as described in the report “Audience for Project results”.

The list could be updated in line with pilot sites which will be identified on a later stage according to the MoCA indication.

1.1.5 Overseas activities

Component 3 work plan for 2016 has included two study visits for MoCA delegation to few EU countries. One of them under the leadership of Minister MoCA Mr Li Ligu and the other one for technical purpose.

1.1.6 Human resources

The contract of the EU resident expert for Component 3, Ms Marzena Breza took effect on 23 December 2014. The EU resident expert of Component 3, within the Beijing Office in the assessed period was assisted by Ms Caihua Zhong as from February 2016. Component 3 is lacking operational Chinese expert mainly due to budget limitations and availability of Chinese experts in social assistance. This makes the daily cooperation with Chinese beneficiary (MoCA) of Component 3 much more challenging also from the perspective of limited efficiency of English communication between the Resident Expert and MoCA.

For Component 3 during the period under review three Chinese experts were allocated. Around 150 working days (under new budget arrangements) were allocated among CN experts in 2016. For the EU experts 37 working days were allocated in Aug/Sep 2016 (including subcontracting).

Table 4 – Human resources in 2016, Component 3

| EU-CHINA SOCIAL PROTECTION REFORM PROJECT COMPONENT THREE - MONITORING OF HUMAN RESOURCES - 2016 as for November 2016 | | | | | | | | |
|---|-----------|-----------|--------|---|--|----------|--|---|
| # | CATEGORY | | | POSITION | DURATION W/D | | INCUMBENT | OBSERVATIONS |
| | CN EXPERT | EU EXPERT | OFFICE | | ALLOC. | CONTRACT | | |
| 1 | | X | | RESIDENT EXPERT | | | MARZENA BREZA | FULL-TIME // INCLUDING LOCAL VISITS WHEN DEFINED |
| 2 | | | X | COMPONENT ASSISTANT | in total 10 months in 2016 (part-time) | | CAIHUA ZHANG | PART-TIME // INCLUDING LOCAL VISITS WHEN DEFINED |
| 3 | X | | | 1. Policy recommendations report on 3.3.1 2. RESEARCH 3.1.2 Governance framework for Social Assistance administration and management process | 51 | | ZUO TING | INCLUDING LOCAL VISITS WHEN DEFINED |
| 4 | X | | | 1. Policy recommendations report on 3.1.1 2. RESEARCH 3.1.3 Processes and activities of policy transmission and implementation carried out at central and local level of Social Assistance | 51 | | GUO YU | INCLUDING LOCAL VISITS WHEN DEFINED |
| 5 | X | | | 1. Policy recommendations report on 3.2.1 2. RESEARCH 3.1.4 Monitoring and evaluation of Social Assistance schemes | 51 | | GANG SHUGE | INCLUDING LOCAL VISITS WHEN DEFINED |
| 6 | | X | | CONSULTANCY FOR THE WORKSHOP ON THE TOPICS: 3.1.1 & 3.2.1 & 3.3.1 FROM YEAR 2015 | 37 | | 3 EU EXPERTS FOR 2 WEEKS EACH (including 1 subcontractor 17 w/d) | IN CHINA FEBRUARY/MARCH, 2016 - 1ST C3 WORKSHOP |
| 7 | | X | | Best practises report - post mission | 5 | | LACRAMI OARA CORCHES | Report on the IT supporting system for cash benefits arrangements |
| 8 | | X | | Best practises report - post mission | 5 | | MONIKA GABNYI | NGO role on social services delivery |
| 9 | | X | | CONSULTANCY FOR THE 3RD PANEL DISCUSSION ON TOPICS: 3.1.2 & 3.1.3 & 3.1.4 | 37 | | 3 EU EXPERTS FOR 2 WEEKS EACH (including 1 subcontractor 17 w/d) | IN CHINA September 2016 - 3RD C3 PANEL DISCUSSION |
| 10 | | X | | CONSULTANCY FOR THE 2ND WORKSHOP ON TOPICS: 3.1.2 & 3.1.3 & 3.1.4 | 21 | | 3 EU EXPERTS FOR 7 w/d EACH | IN CHINA December 2016 - 2ND C3 WORKSHOP |
| 11 | X | X | | POLICY DIALOG - FOLLOW UP OF THE HLF | lump sum of 4 000 euro for CN | | CN&EU EXPERTS | IN CHINA Prof. Guan Xinping-Nankai University |

1.1.7 Visibility

C3RE supports the team from the horizontal Secretariat with all related background information and papers performed under C3 activities for the purpose of publishing on the Project webpage on a regular basis.

C3 (in line with C1) has published Component Newsletters. All can be reached from the new Project website <http://www.euchinasprp.eu/index.php/en/> as well.

Additionally, to improve the visibility of Component 3 EU-China SPRP, a special column on MoCA's official website information about the activities on Component 3 was created.

1.2 Activities

The current chapter presents a summary of activities conducted during the period under Component 3.

It follows the structure of the Plan of activities adopted by the PAC meeting on 6 April 2016.

1.2.1 Situational analysis

The 2016 Activity plan for C3 endorsed by the PAC meeting on 6 April states that “under Component 3 three topics will be a subject of situational analysis in 2016, namely: 3.1.2, 3.1.3, 3.1.4.”

Situation analysis for the three topics has been conducted by three Chinese experts selected jointly by MoCA and the C3 resident expert and shared with the C3 Component Coordinator.

All topics will be a subject of an evaluation in a view of continued relevance, and to the constant monitoring of the evolving socio-economic situation, as well as Government priorities in terms of social assistance system.

Due to the priority treatment of the topics 3.1.1, 3.2.1, 3.3.1, that should be still reviewed in 2016, the evaluation of topics 3.1.2, 3.1.3, 3.1.4 started in March as shown in table 7 below.

The main priority is to complete the first result (R9 - The capacity of the MoCA for promulgating and enforcing the Social Assistance Law and the regulations on rural and urban minimum standards of living are strengthened; the skills of local officials in policy transmission and implementation are upgraded).

Table 5 – Topics to be considered in 2016, Component 3

| ID | DESCRIPTION | R. | DATE STARTS |
|---|--|----|-------------|
| Component 3 - Improving of legal framework and policy for social assistance | | | |
| 3.1.2 | Governance framework for Social Assistance administration and management process | 9 | March 2016 |
| 3.1.3 | Processes and activities of policy transmission and implementation carried out at central and local level of Social Assistance | 9 | March 2016 |
| 3.1.4 | Monitoring and evaluation of Social Assistance schemes | 9 | March 2016 |

While the official requirement of the Project is to prepare reports in English, all authors agreed that the impact of their work would be more immediate if a Chinese version was also available for the direct use of national stakeholders. In case of Component 3 main steps to ensure the CN and EN reports are undertaken by MoCA with some support of EU-China SPRP Office.

Following the experience of 2015, the project in 2016 implemented in close cooperation with MoCA, which is the main national stakeholder for Component 3 – 3 topics see Table 5

Table 6 – Schedule for situation analyses

| R | No | Topic | Incumbent | Deadline for providing situation analyses |
|---|-------|--|------------|---|
| 9 | 3.1.2 | Governance framework for Social Assistance administration and management process | Zuo Ting | First draft report by July 2016 Final assessment report by September / October 2016 Submitted to MoCA |
| 9 | 3.1.3 | Processes and activities of policy transmission and implementation carried out at central and local level of Social Assistance | Guo Yu | First draft report by July 2016 Final assessment report by September/October 2016 Submitted to MoCA |
| 9 | 3.1.4 | Monitoring and evaluation of Social Assistance schemes | Gang Shuge | First draft report by July 2016 Final assessment report by September/October 2016 Submitted to MoCA |

Coherence among the various situational analysis will be provided by mid-term peer review and quality control conducted by Chinese short-term experts working under the supervision of the C3 EU Resident expert and MoCA.

It is envisaged that a European expert will be provided for the situational analysis for each topic, in order to ascertain that the assessment reports correspond to the level and quality of information required allowing for proper matching with the corresponding EU experience in terms of best practices.

The output of this activity is to provide an adequate knowledge of Chinese situation related to the topic under consideration. The assessment reports in English document the findings and conclusions of the Chinese experts. The situational analysis was supported by organising local study visits to Component 3 (Chinese short-term experts and Resident expert).

Table 7 – Local study visits for the CN short-term experts and C3 team in 2016

| No | Topic* | participants | Destination | date |
|----|--|--|--|--------------------------------------|
| 1 | Governance framework for Social Assistance administration and management process | Zuo Ting - CN short-term experts C3 team - C3RE accompanied by MoCA | Hohhot and other Cities /counties in Inner Mongolia Jilin Province / Qinghai Province | July 2016 July / October 2016 |

| | | | | |
|---|--|---|--|---------------------|
| 2 | Processes and activities of policy transmission and implementation carried out at central and local level of Social Assistance | Guo Yu - CN short-term experts | Guangzhou and Jiangmen in Guangdong Province | August 2016 |
| | | C3 team (C3RE and C3 Assistant) accompanied by MoCA | Jilin Province / Qinghai Province | July / October 2016 |
| 3 | Monitoring and evaluation of Social Assistance schemes | Gang Shuge CN short-term experts | Chengdu City and place in suburb | July 2016 |
| | | C3 team - C3RE accompanied by MoCA | Jilin Province / Qinghai Province | July / October 2016 |

1.2.2 Identification and Review of possible European experience

For 2016 Component 3 work plan 2 additional EU missions were foreseen. One of them for the 3rd Panel discussion (Sep 2016) and the final one for the 2nd C3 Workshop to be held in December 2016.

An extended opportunity for exchange EU practises will be performed within 10 days C3 June study visit to 3 EU countries with dozen EU experts involved on the national and regional level to share their experience in front of MoCA delegation.

1.2.3 Cross-topic activities

1.2.3.1 Panel discussions

The C3 activity plan for 2016 as adopted by the PAC meeting on 6 April 2016 foresees one panel discussion aiming at reviewing the topics analyzed

The 3rd C3 panel discussion has been organised at MoCA premises on Sep 2nd, 2016.

For this panel discussion it is foreseen a participation of three short-term EU experts: one for each topic to be discussed namely 3.1.2; 3.1.3 and 3.1.4.

1.2.3.2 Workshops on the analysis phase

The 2016 work plan for C3 provides a 1st C3 Workshop on the three topics which were under the consideration in 2015 (originally scheduled for December 2015). This Workshop has been hosted by MoCA on March 1st, 2016.

2nd C3 Workshop on the three topics - 3.1.2; 3.1.3; 3.1.4 of the Second batch of the research should be held on November/December 2016.

For this workshop it is foreseen a participation of three short-term EU experts: one for each topic to be discussed, namely 3.1.2; 3.1.3 and 3.1.4.

1.2.3.3 Component management

During the period under review the team of C3 in Beijing has been limited to C3 Resident Expert and part-time Component Assistant as from February 2016. As from 1st January 2016 C3 team is supported by a new Secretariat – Expertise France which has eliminated the obstacles related to the contracts management and payment for staff and experts experienced before.

Beside that cooperation with MoCA counterparts is functioning on a daily basis - regular joint meetings are held to review all pending, outstanding or proposed questions mainly coordinated by the C3RE.

1.2.4 Pilot Sites/Local Visits

MoCA has not decided to select the pilot sites in 2016. The main reasons that the decision was not taken yet was to make situational analysis in China much more advanced first and then continue with a concrete proposal on province/city for pilots experience.

Even no choice on pilots has been made till now, MoCA focused on the regional and local challenges and experiences. The aim was to make situational analysis as comprehensive and suitable to the current situation in different provinces which have some autonomy on social assistance measures. Therefore C3RE was asked to organise local study visits for Chinese experts for the first and second batch of the situational analysis.

Concerning C3 component, local study visits were identified jointly with MoCA. For the first situational analysis phase six local visits have been performed.

Thanks to the local study visits all three Chinese short-term experts supported their reports by case studies which are a key part of the assessment reports on 3.1.2; 3.1.3.; and 3.1.4.

The selection of priority topics, methods of work, identification of cities/provinces organised in a consultation with MoCA and its support by local MoCA bureaus.

The next C3 Workshop scheduled for December 13th aims to focus the discussion on target, measures and scope of the pilots for the 2017.

1.2.4.1 Follow up of 2015 EU-China High Level Forum on Social Protection Reform Challenges for Legal Framework of Social Assistance

The HLF 2015 has given an excellent opportunity for a high level dialog between the EU and China. Consortium member countries have been represented by speakers and panelist. All the HLF outputs have been submitted within conference report. The HLF report (proceedings) has been shared with all Consortium members and Chinese partners during the 2016 HLE organised by NDRC in September 2016. Finally the full report has been published on the Project website.

In addition Component 3 undertook two types of research. One of them relates to *study on social assistance structures of P.R. China - main achievements of and challenges* and the other focuses on *most relevant EU countries experiences for social assistance structures of China*. The first one has been completed in the period of the current review. The EU leg of the research will be continued till first months of 2017. Finally an even summing up all the outputs from both research will be discussed possibly on a workshop with experts and policy makers participation.

1.3 Planning for the next period

Over the next 6 months of the Project (17 November 2016 – 16 May 2017) the programme of activities for 2016 will be completed, and the action plan for 2017 will start being implemented. The action plan for 2017 is expected to be approved by the next PAC meeting, to be held at a time to be specified – possibly February 2017.

1.3.1 2017 Activities

Continuing activities from 2016 and performing plan of activities for Component 3 approved by the PAC meeting on 6 April, following actions have been already successfully performed:

- The 3-topics 2nd C3 Workshop initially foreseen for November 2016 will be hosted by MoCA on December 13th, 2016. The event will be supported by 3 EU short-term experts recruited particularly for this event. All arrangements of their mission are successfully coordinated by the new C3 Secretariat – Expertise France.
- Annex XIII reproducing the Component 3 dashboard (self-monitoring) for the 3rd quarter of 2016 highlights the activities completed and to be completed between the time of writing this report and the end of the current year. Additionally in Annex XII there are deliverables of Component 3 presented for the time of drafting this report.

In 2017 Component work plan the approach suggested by MoCA relates to the effort already done in terms of the 3 results (from R9-R11) of the Project.

Annex XIV reproduces the revised work plan for C3 proposed activities, covering the period until February 2017.

The following paragraphs briefly address the following issues:

- Completing 2016 programme;
- Choosing technical topics for 2017;
- Conducting overseas activities;
- Visibility.

1.3.1.1 - Completing 2016 programme;

The final activity for 2016 to be undertaken in 2017 is the 2nd C3 Workshop. On this occasion C3 with support of MoCA with 3 EU experts mission to Beijing for further knowledge and expertise exchanges between MoCA officials and Chinese experts working for EU-China SPRP.

1.3.1.2 Choosing technical topics for 2017

During preliminary consultations with MoCA it was proposed to focus on three topics as included in the table 9. The topics chosen have been renamed according to the original included in Grant application form. The current topics are in line with the actual needs of MoCA and the tasks to be undertaken in 2017.

Table 8 – Preliminary topics in 2017, Component 3

| ID | DESCRIPTION | R. | DATE STARTS |
|---|--|----|--------------|
| Component 3 - Improving of legal framework and policy for social assistance | | | |
| 3.2.2 | Optimization of social assistance – procedures and eligibility criteria for social assistance benefits | 10 | January 2017 |
| 3.2.3 | Coordination of overall social assistance resources | 10 | January 2017 |
| 3.2.4 | Fraud in social assistance: identification, coping strategy and prevention | 10 | January 2017 |

Coherence among the various situational analysis will be provided by mid-term peer review and quality control conducted by Chinese short-term experts working under the supervision of the C3 EU Resident expert and MoCA.

Based on the experience from the year 2016, panel discussion and workshop will be organised to discuss the preliminary findings of the Chinese research as well to exchange EU expertise.

These Panel discussions would gather the Chinese experts dealing with the respective situational analysis, representatives of the interested Chinese stakeholders and the Component management. Consideration will be given to the possibility of arranging videoconference for the event, to facilitate participation by interested EU Member states specialists.

To support the Panel discussions sessions and in the production of subsequent panel reports – the preliminary set of topical reform proposals to follow with the corresponding requirement to deepen knowledge on most relevant European best practices will be prepared – ad hoc support will be provided by 1 Chinese and 1 European expert.

Panel discussions

Panel discussion for three interrelated topics has been tentatively scheduled for June 2017.

This Panel discussion would gather the Chinese experts in charge of the respective situational analysis, representatives of the interested Chinese stakeholders and the Component management. Consideration will be given to the possibility of arranging videoconference for the event to facilitate participation of interested EU Member States specialists. However due to the time constraints it can be a challenging issue.

To support the Panel discussion sessions and the production of subsequent panel reports, the preliminary set of typical reform proposals to follow with the corresponding requirement to deepen knowledge on most relevant European best practices will be prepared. Ad hoc support will be provided by 3 Chinese and 3 European experts - one for each of the three reports.

The output of this activity will be a solid ground for a preliminary formulation of desirable areas for reforms under the concerned topics, and a selection of European best practices worth deepening for that purpose. Deliverables will be reports on the Panel discussion sessions prepared by Chinese and European experts.

| ITEM | June 2017 |
|---|-------------------------|
| | Participants / Duration |
| Panel discussion Topics: 3.2.2; 3.2.3; 3.2.4 | 20 participants, 1 day |

Workshop on the Analysis Phase

This activity represents a logical continuation of the Panel discussion sessions. The workshop will represent a unique opportunity, after duly analyzing the Chinese situation and the most relevant EU best practices, to start considering a set of draft reform proposals concerning the variety of topics already introduced under Component 3 Plan of activities, 2017.

The 3rd Component 3 Workshop has been tentatively scheduled for November/December 2017.

The Workshop will gather high level representatives of the Chinese stakeholders, Chinese and European experts and Component 3 representatives. Provisions could be made to facilitate attendance via videoconference of interested consortium members and project leadership. However due to the time constraints it can be a challenging issue.

The preparation, holding and subsequent reporting of the workshop would benefit from the support of 1 Chinese and 1 EU expert for each of the three topics recruited for the project. The results and conclusions of the Workshop would be of direct use in shaping reform proposals and designing related technical assistance activities, including development of ad hoc tools, as foreseen under the Grant application form Follow Up phase (Macro-activities 3.8 and ff.).

Output of the Workshop will be a solid ground for considering further possible reform options to be finalised, and designing a programme of accompanying technical assistance and technical tools development to be implemented under project auspices. The deliverables will be the Workshop report including proposals for reform options on each of the three topics being a subject of situational analysis

in 2017, and a first set of proposed activities for a technical assistance programme and the development of relevant technical tools under the framework of the project Component 3.

| ITEM | November/December 2017 |
|--|-------------------------|
| | Participants / Duration |
| Workshop to discuss first proposals for reform options, topics: 3.2.2; 3.2.3; and 3.2.4. | 35 participants, 1 day |

Further follow up of the 2015 EU-China High Level Forum on Social Protection Reform Challenges for Legal Framework of Social Assistance

As agreed by last PAC meeting a part of follow-up of activities such as EU-China HLF and situational analysis done in 2015, C3 will perform a study research on the social assistance structures of China, main Chinese achievements and challenges in relation to specific examples of the EU countries experiences. It is planned that this kind of activity will be executed by two experts, one of them being a senior expert from the social assistance field from leading Chinese academy (familiar with the current policy making processes in China) and the other one representing the EU with broad knowledge on the EU experience within social assistance field¹. The main goal of the research will be to present the main achievements of the existing Chinese social assistance system and its challenges. Afterwards the lessons learned will be confronted with most relevant expertise and experiences from the EU countries. The output of the research can be disseminated to promote social assistance policies in times of dynamic socio-economic conditions. It is planned that the outputs will be shared within a policy dialog meeting in Beijing and disseminate as a presentation of the Chinese achievements among other Asian countries.

1.3.1.3 Conducting overseas activities

For the 2017 three to four EU activities are foreseen for Component 3.

In March 2017 under the leadership of MoCA training in France has been planned.

The detailed program and activities to be undertaken will be decided by January 2017 (most possibly Paris and Strasbourg will be chosen as training venues). It is foreseen that the outputs of the training (mission report) will be shared within the Project.

¹ Research study will be executed on behalf of the research institution which the experts are representing.

| | |
|--|----------------------------|
| Training - topic: Training on Social Assistance Benefits and Services Legal Framework, Implementation and Monitoring | March 2017 |
| | Participants / Duration |
| France (Paris&Strasbourg) – Topics 3.1.1; 3.2.1; 3.3.1&3.1.2;3.1.3;3.1.4 | a.23 participants, 2 weeks |

In May a study visit on standards implemented in the social policy scheme (social assistance for poor, support for families with children); social services for disabled, elderly and socially excluded people is planned to be organized to Slovenia, Germany and Poland. The main target is to share the EU experience in terms of social assistance databases for means testing, payments and monitoring purpose. In addition standards in social services for different vulnerable groups will be shared.

| | |
|--|--------------------------|
| Study visit - topic: Study visit on Standards in social policy schemes | May 2017 |
| | Participants / Duration |
| Slovenia/Germany/Poland (TBC) – Topics 3.1.1;3.1.4&3.3.1 | a.7 participants 10 days |

In September a study visit will focus on issues related to professionalization of social assistance staff and social workers; experimentation and innovation in social assistance (for most excluded people) and a multilateral cooperation for better implementation of social assistance policy. It is planned that a visit will be organized to Spain, Netherlands and Hungary.

| | |
|---|------------------------------|
| Study visit - topic: Study visit on Social assistance benefits and services – targeting; professionalization of social workers; multilateral cooperation; | Sep 2017 |
| | Participants / Duration |
| Spain/Nederlands/Hungary (TBC) – Topics 3.1.2; 3.1.3; & 3.3.1 | a. 7 participants 10 days |

In November study visits jointly with a PAC meeting in Europe (possible in Rome/Italy) will be organized. This study visit is planned to focus on means testing technic and methods as well as on the monitoring and evaluation of Social Assistance schemes.

The details of the agenda and the program of the C3 EU event will be decided on a later stage considering also the outputs of the 2016 research topics assessments.

| | |
|---|----------------------------|
| Study Visit - topic: Study visit on Social assistance: means testing; policy implementation and monitoring | November 2017 |
| | Participants / Duration |
| Study visit to Italy/France/Belgium (TBC) – Topics 3.1.4; 3.2.1; 3.2.2&3.2.4 | a. 7 participants, 10 days |

1.3.1.4 *Visibility*

The new arrangement set up by the new horizontal Secretariat includes also the visibility of the activities. C3 team is supporting the page with all new C3 outputs on a regular basis. Some improvement on the Project website till should be done., ainly on the Shared Area to make it much more friendly and ensuring with some administrative power also the Beijing Office staff members to enable the updates are done up to date.

1.4 Revised GANTT

Implementation of 2016 C3 plan of activities has been included in the revised C3 GANTT form. See Annex XV.

6. Annexes

6.1 Component 3

6.1.1 Annex X – Topics to be considered

Topics to be considered, Component 3²

| Result | # | Topic | Date starts |
|--------|-------|--|--------------|
| R10 | 3.2.2 | Optimization of social assistance – procedures and eligibility criteria for social assistance benefits | January 2017 |
| | 3.2.3 | Coordination of overall social assistance resources | January 2017 |
| | 3.2.4 | Fraud in social assistance: identification, coping strategy and prevention | January 2017 |
| R11 | 3.3.2 | Social Assistance services for poor people and families – service delivery approach | January 2018 |
| | 3.3.3 | Communication techniques and channels of public information on Social Assistance policy | January 2018 |

² Incorporating the changes agreed upon between MoCA and Component 3, subsequently endorsed by the PAC on its 21 April 2015 meeting.

6.1.2 Annex XI – National stakeholders

| Target Groups, Component 3 | Final beneficiaries, Component 3 |
|--|---|
| High level officials of NDRC | Rural people / farmers |
| High level officials, managers and staff of MoF | Rural landless households |
| High level official of managers and staff MoCA | Elderly / People in retirement age |
| High level officials of MoHRSS | Children (aged less 16) |
| High level officials of MoA | People with disabilities (physically or mentally) |
| High level officials, managers and staff of NHFPC | Patients |
| High level officials, managers and staff of LAO | Migrant workers |
| Members of CIRC | Indigent people |
| Representatives of ACWF | Unemployed people |
| Representatives of CSAF, CFPA, CFDP, CAA, CCF, NCF, CWDF, SCF, CCAFC, CSWF, RCSC representa- tives | |
| Members of CSAF, CFPA, CFDP, CAA, CCF, NCF, CWDF, SCF, CCAFC, CSWF, RCSC | |
| Local administrators, officials and staff * | |

6.1.3 Annex XII – Deliverables

Component 3 – deliverables under reviewed period

| DATE | TITLE | AUTHOR | OBSERVATIONS |
|-------------------|--|-----------------------|--------------|
| May/June 2016 | Study visit to Europe – policy dialog meetings reports | MoCA | EN&CN |
| June/July/Nov2016 | Missions* reports | CN short-term experts | EN |



| | | | |
|--------------|--|--|------------------|
| | | & C3 EU RE / Comp 3 Assis- tant | |
| August | 2015 High Level Forum on Social Assistance – conference report | Marzena Breza Comp 3 Assis- tant Authors of the papers | EN/CN |
| Sep 2016 | Panel discussion - meeting report | Marzena Bre- za& Comp 3 Assis- tant | EN |
| Aug 2016 | 2015 C3 Volume on 2015 re- search topics | Package of CN and EU final reports from 2015 | EN |
| Aug 2016 | 2015 C3 Volume on 2015 re- search topics | Package of CN and EU final reports from 2015 | CN |
| Sep/Oct 2016 | Best practice report 3.1.2 | EU 4 expert | EN |
| Sep/Oct 2016 | Best practice report 3.1.3 | EU 5 expert | EN |
| Sep/Oct 2016 | Best practice report 3.1.4 | EU 6 expert | EN |
| Sep 2016 | Assessment report 3.1.2 | Zuo Ting | EN/CN |
| Sep 2016 | Assessment report 3.1.3 | Guo Yu | EN/CN |
| Sep 2016 | Assessment report 3.1.4 | Gang Shuge | EN/CN |
| Nov 2016 | Policy dialog – research study – follow up of the 2015 HLF | Guan Xinping | EN CN pending |

6.1.4 Annex XIII – Quarterly Dashboard 2016
Quarterly Dashboard (July to September 2016)

| Component 3 - Improving of legal framework and policy for social assistance | | | | |
|---|---|----------------------|------------------------------|---------------------------|
| Expected Results | Topics | Activities | Inputs (ex- pecte/actual) | |
| R.9 The capacity of the MoCA for promulgating and enforcing the Social Assistance Law and the regulations on rural and urban minimum standards of living are strengthened; the skills of local officials in policy transmission and implementation are upgraded. | 3.1.1 Legal framework on Social Assistance | Situational Analysis | C3 RE, 3 STE CN | 1 su b vis to |



| | | | | |
|--|--|--|-----------------------|-------|
| | | Identification and review of possible relevant EU experience | 1 STE EU (E) | 1. in |
| | | Panel discussion with stakeholders on the identification phase | MoCA, C3 RE, 3 STE CN | m |



| | | | | |
|--|--|--|-----------------------------------|------------------|
| | | High Level Forum on Social Assistance in Beijing | MoCA, Consortium | 1. gro 2. gro |
| | | High Level Forum on Social Assistance in Beijing | C3 RE, 1 EU STE, MoCA, Consortium | 1. wi |



| | | |
|--|---|---------------|
| Training / Study assignments to EU countries | MoCA, C3 RE, CN Experts | S an Re |
| Specific analysis of relevant EU experience | 1 STE EU (E) | Pr |
| Workshop with stakeholders on the analysis phase | MoCA, C3 RE, 2 STE CN (E), 1 STE EU (E) | |



| | | | | |
|--|--|---|--|-----------------|
| <p>3.1.2 Governance framework for Social Assistance administration and management process</p>  | | <p>Elaboration of reform proposals</p> | <p>1 STE CN (E)</p> | <p>Pr</p> |
| | | <p>Follow up of the 2015 HLF on Social Assistance - research study</p> | <p>CN&EU experts</p> | |
| | | <p>High Level Policy Dialog - 2 EU-China SPRP Consortium Member Countries (PL&ES)</p> | <p>MoCA 6 officials delegation under the leadership of Mr Li Minister MOCA; C3RE</p> | |
| | | <p>Situational Analysis</p> | <p>C3 RE, 1 STE CN (E)</p> | <p>s lo</p> |

| | | |
|--|---|---------|
| Identification and review of possible relevant EU experience | 1 STE EU (E) | 1 |
| Panel discussion with stakeholders on the identification phase | MoCA, C3 RE, 1 STE CN Experts, 1 STE EU | |
| Training / Study assignments to EU countries | MoCA, C3RE, EU public staff and EU STE | ba m |
| Specific analysis of relevant EU experience | 1 STE EU (E) | Pr |
| Workshop with stakeholders on the analysis phase | MoCA, C3 RE, 1 STE CN Experts, 1 STE EU | |

| | | | |
|--|--|----------------------------------|---------|
| | Elaboration of reform proposals | 1 STE CN (E) | Pr |
| <p>3.1.3 Processes and activities of policy transmission and implementation carried out at central and local level of Social Assistance</p> | Situational Analysis | C3 RE, 1 STE CN (E) | s lo |
| | Identification and review of possible relevant EU experience | 1 STE EU (E) | 1 |
| | Panel discussion with stakeholders on the identification phase | MoCA, C3 RE, 3 STE CN (E) | |
| | Training / Study assignments to EU countries | MoCA, EU public staff and EU STE | ba m |

| | | | |
|---|--|-------------------------|---------|
| | Specific analysis of relevant EU experience | 1 STE EU (E) | |
| | Workshop with stakeholders on the analysis phase | MoCA, C3 RE, CN Experts | |
| | Elaboration of reform proposals | 1 STE CN (E) | Pr |
| 3.1.4 Monitoring and evaluation of Social Assistance schemes | Situational Analysis | C3 RE, 1 STE CN (E) | s lo |
| | Identification and review of possible relevant EU experience | 1 STE EU (E) | 1 |

| | | | |
|--|--|----------------------------------|---------|
| | Panel discussion with stakeholders on the identification phase | MoCA, C3 RE, 3 STE CN (E) | Re |
| | Training / Study assignments to EU countries | MoCA, EU public staff and EU STE | ba m |
| | Specific analysis of relevant EU experience | 1 STE EU (E) | |
| | Workshop with stakeholders on the analysis phase | MoCA, C3 RE, CN Experts | |
| | Elaboration of reform proposals | 1 STE CN (E) | Pr |

| | | | | |
|---|--|---|--|-----------------|
| <p>Result 10: The legal frameworks on</p> <ul style="list-style-type: none"> a) formulation of unified standards for the estimation and calculation of social assistance benefits, b) recognition of social assistance target groups c) identification of low-income families are consolidated | <p>3.2.1 Experiences on unified standards for calculation of Social Assistance benefits</p> | <p>Situational Analysis</p> | <p>C3 RE, 2 STE (E)</p> | <p>S lo</p> |
| | | <p>Identification and review of possible relevant EU experience</p> | <p>1 STE EU (E)</p> | <p>Re</p> |
| | | <p>Panel discussion with stakeholders on the identification phase</p> | <p>MoCA, C3 RE, 2 STE CN, 1 STE EU</p> | |



| | | | |
|--|--|---|---------------|
| | Training / Study assignments to EU countries | MoCA, C3 RE, CN Experts | S an Ro |
| | Specific analysis of relevant EU experience | 1 STE EU report | Pr |
| | Workshop with stakeholders on the analysis phase | MoCA, C3 RE, 2 STE CN (E), 1 STE EU (E) | |

| | | | | |
|---|--|--|------------------|---------|
| | | Elaboration of reform proposals | 1 STE CN (E) | Pr |
| | | Follow up of the 2015 HLF on Social Assistance - re-search study | CN&EU experts | |
| <p>Result 11: Efforts of the MoCA in improved care for poor rural people and disabled people are strengthened, and public information and transparency of social assistance policies are raised at provincial level</p> | <p>3.3.1 Social Assistance specific vulnerable groups - services for children, elderly, people with disabilities, with a special focus on poor rural people</p> | Situational Analysis | C3 RE, 2 STE (E) | S lo |

| | | | |
|--|---|--|------------------------|
| | <p>Identification and review of possible relevant EU experience</p> | <p>1 STE EU (E)</p> | <p>Re</p> |
| | <p>Panel discussion with stakeholders on the identification phase</p> | <p>MoCA, C3 RE, 2 STE CN, 1 STE EU</p> | |
| | <p>Training / Study assignments to EU countries</p> | <p>MoCA, C3 RE, CN Experts</p> | <p>S an Re</p> |



| | | |
|--|---|----|
| Specific analysis of relevant EU experience | 1 STE EU | Pr |
| Workshop with stakeholders on the analysis phase | MoCA, C3 RE, 2 STE CN (E), 1 STE EU (E) | |

| | | | | |
|--|--|---|--------------------------|-----------|
| | | <p>Elaboration of reform proposals</p> | <p>1 STE CN (E)</p> | <p>Pr</p> |
| <p>postponed contined from 2015 currently on going High Level Policy Dialog - bilateral meetings</p> | | <p>Follow up of the 2015 HLF on Social Assistance - re-research study</p> | <p>CN&EU experts</p> | |



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6.1.5 Annex XIV – Tentative work plan until February 2017

Component 3 - Overall Plan of Activities - March 2015 - February 2017 - revision November 2016

| ID | DESCRIPTION | Y 1 | | | | | | | | | | | Y 2 | | | | | | | | | | | Y 3 | | | |
|-----|---|----------|---------|---------|---------|---------|---------|----------|----------|---------|---------|---------|----------|---------|---------|----------|---------|---------|---------|----------|----------|---------|---------|---------|----------|---------|---------|
| | | S 1 | | | | | | S 2 | | | | | S 1 | | | | | S 2 | | | | | | S 2 | | | |
| | | M 1 | M 2 | M 3 | M 4 | M 5 | M 6 | M 7 | M 8 | M 9 | M 10 | M 11 | M 12 | M 13 | M 14 | M 15 | M 16 | M 17 | M 18 | M 19 | M 20 | M 21 | M 22 | M 23 | M 24 | M 25 | M 26 |
| | | X II 1 4 | I I 1 5 | I I 1 5 | I I 1 5 | I V 1 5 | V I 1 5 | V II 1 5 | V II 1 5 | I X 1 5 | X I 1 5 | X I 1 5 | X II 1 5 | I I 1 6 | I I 1 6 | II I 1 6 | I V 1 6 | V I 1 6 | V I 1 6 | V II 1 6 | V II 1 6 | I X 1 6 | X I 1 6 | X I 1 6 | X II 1 6 | I I 1 7 | I I 1 7 |
| | | | | | | | P D | | | HLE | | | P D | | | W S | HLPD | | EU SV | LSV | LSV | | | LSV | | W S | |
| 0.1 | Selection of sub-topics to be covered under specific year | | | | Y 1 | Y 1 | | | | | Y 2 | Y 2 | Y 2 | | | | | | | | | Y 3 | Y 3 | Y 3 | | | |

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|-----------------------------|---|--|--|--|--------|--------|--|--|--|--|--|--|--|--|--------|--------|--|--|--|--|--|--|--|--------|--------|--|--|--|--|--------|--------|--|--|--|--|--------|--------|--|--|--|
| 0.2 | TOR, selection, recruitment CN & European Experts | | | | Y 1 | Y 1 | | | | | | | | | Y 2 | Y 2 | | | | | | | | Y 2 | Y 2 | | | | | Y 2 | Y 2 | | | | | Y 3 | Y 3 | | | |
| Identification Phase | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 3.0 | Preparation of brief diagnosis, establish baseline data, analysis audience of project results (macro-activity 0.1) | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 3.1. | Situational Analysis | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 3.1.1 | In-depth analysis on the topics 3.1.1; | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 3.1.2 | In-depth analysis on the topic 3.2.1; 3.3.1 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 3.1.3 | In-depth analysis on the topic 3.1.2; 3.1.3; 3.1.4 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 3.1.4 | Preparation of the Situational Analysis Reports for topics 3.1.1; | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 3.1.5 | Preparation of the Situational Analysis Reports for topics 3.2.1; 3.3.1 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 3.1.6 | Preparation of the Situational Analysis Reports (including local study visits) for topics 3.1.2; 3.1.3; 3.1.4 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 3.2 | Identification and review of possible relevant EU experience | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 3.2.1 | Preparation of General Country Reports (cross topics) | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |



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